

MARSHALLS ENERGY COMPANY, INC.
(A COMPONENT UNIT OF THE REPUBLIC OF
THE MARSHALL ISLANDS)

INDEPENDENT AUDITORS'
MANAGEMENT LETTER REPORT

YEAR ENDED SEPTEMBER 30, 2012

INDEPENDENT AUDITORS' MANAGEMENT LETTER REPORT

Board of Directors
Marshalls Energy Company, Inc.:

We have audited the financial statements of the Marshalls Energy Company, Inc. (MEC) for the year ended September 30, 2012, and have issued our report thereon dated August 14, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and 7 CFR Part 1773, *Policy on Audits of Rural Utilities Service (RUS) Borrowers*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

In planning and performing our audit of the financial statements of MEC for the year ended September 30, 2012, we considered its internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control over financial reporting.

Management is responsible for establishing and maintaining internal control over financial reporting. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of controls. The objectives of internal control are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. Because of inherent limitations in any internal control, misstatements due to error or fraud may occur and not be detected. Also, projections of any evaluation of internal control to future periods are subject to the risk that the internal control may become inadequate because of changes in conditions or that the degree of compliance with the policies or procedures may deteriorate.

Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses, which are described in our Independent Auditors' Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit of Financial Statements Performed In Accordance With *Government Auditing Standards* dated August 14, 2013.

7 CFR Part 1773.33 requires comments on specific aspects of the internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, and other additional matters. We have grouped our comments accordingly. In addition to obtaining reasonable assurance about whether the financial statements are free from material misstatements, at your request, we performed tests of specific aspects of the internal control over financial reporting, of compliance with specific RUS loan and security instrument provisions, and of additional matters. The specific aspects of the internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, and other additional matters tested include, among other things, the accounting procedures and records, materials control, compliance with specific RUS loan and security instrument provisions set forth in 7 CFR Part 1773.33(e)(1), related-party transactions, and depreciation rates. In addition, our audit of the financial statements also included the procedures specified in 7 CFR Part 1773.38-45. Our objective was not to provide an opinion on these specific aspects of the internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, or additional matters, and accordingly, we express no opinion thereon.

No reports (other than our Independent Auditors' Report on the Financial Statements, our Independent Auditors' Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit of Financial Statements Performed In Accordance With *Government Auditing Standards*, and our separate letter regarding recommendations concerning control deficiencies and other matters, all dated August 14, 2013) related to our audit have been furnished to management.

Our comments on specific aspects of internal control over financial reporting, compliance with specific RUS loan and security instrument provisions, and other additional matters as required by 7 CFR Part 1773.33 are presented below.

COMMENTS ON CERTAIN SPECIFIC ASPECTS OF THE INTERNAL CONTROL OVER FINANCIAL REPORTING

We noted matters, as described in our Independent Auditors' Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit of Financial Statements Performed In Accordance With *Government Auditing Standards* dated August 14, 2013, regarding MEC's internal control over financial reporting that we consider to be material weaknesses as previously defined with respect to:

- The accounting procedures and records;
- The process for accumulating and recording labor, material, and overhead costs, and the distribution of these costs to construction, retirement, and maintenance or other expense accounts; and
- The materials control.

COMMENTS ON COMPLIANCE WITH SPECIFIC RUS LOAN AND SECURITY INSTRUMENT PROVISIONS

Compliance with laws, regulations, contracts, and grants is the responsibility of MEC's management. At your request, we have performed the procedures enumerated below with respect to compliance with certain provisions of laws, regulations, contracts, and grants. The procedures we performed are summarized as follows:

- Procedures performed with respect to the requirement for a borrower to obtain written approval of the mortgagee to enter into any contract for the operation or maintenance of its property, or for the use of its mortgaged property by others for the year ended September 30, 2012:
 1. Inquired with management of the existence of new written contracts entered into during the year for the operation or maintenance of its property, or for the use of its property by others, as defined in 7 CFR Part 1773.33(e)(1)(i).

2. Read Board of Directors' minutes to ascertain whether there are board-approved written contracts, as defined in 7 CFR Part 1773.33(e)(1)(i) entered into during the year ended September 30, 2011.
 3. Noted no contracts that require written RUS approval.
- Procedures performed with respect to the requirement to submit RUS Form 7 or Form 12 to the RUS:
 1. Agreed amounts reported in Form 7 or Form 12 to MEC's accounting records.

The results of our tests indicate that, with respect to the items tested, MEC complied, in all material respects, with the specific RUS loan and security instrument provisions referred to below. The specific provisions tested, as well as any exceptions noted, include the requirement that:

- The borrower has obtained written approval of the RUS to enter into any contracts for the operation or maintenance of its property, or for the use of mortgaged property by others as defined in 7 CFR Part 1773.33(e)(1)(i); and
- The borrower has submitted Form 7 or Form 12 to the RUS and the Form 7 or Form 12, Financial and Statistical Report, as of September 30, 2012, represented by the borrower as having been submitted to RUS, appears reasonable based upon the audit procedures performed.

(1) Coverage Ratios

Section 5.4 of the RUS loan contract requires MEC to establish rates to provide revenue sufficient to meet average coverage ratio requirements as follows:

| | | |
|---|---|------|
| Times Interest Earned Ratio (TIER) | = | 1.50 |
| Operating Times Interest Earned Ratio (OTIER) | = | 1.10 |
| Debt Service Coverage (DSC) | = | 1.25 |
| Operating Debt Service Coverage (ODSC) | = | 1.10 |

During the year ended September 30, 2012, MEC achieved the following average coverage ratios:

| | | |
|-------|---|-------|
| TIER | = | 0.9 |
| OTIER | = | (1.0) |
| DSC | = | 1.0 |
| ODSC | = | 0.2 |

We recommend that management review MEC's rates in order to comply with the average coverage ratio requirements as prescribed by Section 5.4 of the RUS loan contract.

Auditee Response: MEC is in agreement with this finding. As wholly owned government entity, MEC is not able to fully obtain and achieve full cost recovery. However, with the approval by the RMI Cabinet, the tariff pricing template has been revised to allow MEC management the flexibility to increase (and decrease) the electricity tariff based on the variable fuel cost component in line with each shipment received.

Until MEC is allowed to achieve full cost recovery, this finding will continue to be an audit finding. It is essential that RepMar continues to provide financial support to the MEC operations. MEC's Comprehensive Recovery Plan (CRP) is an aggressive plan to revive and sustain the MEC's core and financial operations. The CRP includes goals and objectives towards reducing generation costs through initiatives such as alternative power generation solutions, system efficiencies and energy conservations. The CRP milestones reached and impact to the average coverage ratio requirement required by section 5.4 of the RUS loan will be evident in subsequent audit years.

COMMENTS ON OTHER ADDITIONAL MATTERS

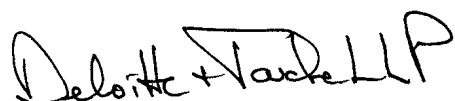
In connection with our audit of the financial statements of MEC, except as set forth below, nothing came to our attention that caused us to believe that MEC failed to comply with respect to:

- The reconciliation of continuing property records to the controlling general ledger plant accounts addressed at 7 CFR Part 1773.33(c)(1);
- The clearing of construction accounts and the accrual of depreciation on completed construction addressed at 7 CFR Part 1773.33(c)(2);
- The retirement of plant addressed at 7 CFR Part 1773.33(c)(3) and (4);
- Approval of the sale, lease or transfer of capital assets and disposition of proceeds for the sale or lease of plant, material, or scrap addressed at 7 CFR Part 1773.33(c)(5);
- The disclosure of material related-party transactions, in accordance with Statement of Financial Accounting Standards (SFAS) No. 57, *Related Party Transactions*, for the year ended September 30, 2012, in the financial statements referenced in the first paragraph of this report, addressed at 7 CFR 1773.33(f); and
- The depreciation rates addressed at 7 CFR Part 1773.33(g).

The detailed schedule of deferred debits and deferred credits required by 7 CFR Part 1773.33(h) and the detailed schedule of investments required by 7 CFR Part 1773.33(i) are not presented as there were no deferred debits, deferred credits or investments reported in the financial statements of MEC as of and for the year ended September 30, 2012.

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This report is intended solely for the information and use of the Board of Directors, management, the Rural Utilities Service, and supplemental lenders and is not intended to be and should not be used by anyone other than these specified parties.



August 14, 2013